

# 2020-2021 ENVIRONMENTAL & REGULATORY AFFAIRS PLATFORM

The Michigan Association of Counties holds that a healthy environment is central to sustaining a sound economy and a positive quality of life in Michigan. Federal, state and local governments, businesses and all citizens must share the responsibility for maintaining and improving the environment. Legislative initiatives and administrative rule-making authority addressing environmental issues must include county representation and input. They must also consider balancing long-term needs with short-term impacts, costs and benefits, including economic impacts to local communities, and consideration of possible unintended consequences. Sound, responsible and sustainable funding strategies must be identified to implement and ensure the success of policies and programs. We support full state funding or provision for reasonable cost recovery for county departments that deal with health and environmental activities carried out on behalf of the state.

# SOLID WASTE MANAGEMENT

- County authority over the implementation of solid waste management objectives through the development of local solutions and the siting of solid waste facilities.
- State funding mechanisms, as provided in Part 115 of PA 451 of 1994, for the development and enforcement of county solid waste plans and solid waste facility capacities.
- Retaining local authority to convert capped and excess landfills to otheruses.
- State legislation improving provisions of Part 115 of PA 451 of 1994 by streamlining planning process timelines; clarifying the role and authority of and providing the funding for counties in plan implementation and improving data collection.
- Tipping fees that are comparable to those in other Midwest states.
- State policies enabling counties to have the resources necessary for adequate staff resources to plan and implement county solid waste management laws, rules and regulations.
- Efforts by the Michigan Department of Environment, Great Lakes and Energy (EGLE) to set clear priorities with a studied, reasoned approach to regulatory policies and procedures, and which are determined with the purposeful engagement of local, political jurisdictions and their citizenry.
- Fines and penalties for non-compliance of environmentally safe protocol when handling hazardous waste materials that threaten our water and environment.

## STATEWIDE SEPTIC AND SEWAGE SOLUTIONS MAC supports:

- The use of state and county leadership and legislation to address problems associated with septic and sewage waste, including potable water quality, E. Coli, algal blooms and economic loss from beach closings, water sports and recreation.
- The development of comprehensive septic sewage initiatives that focus on collaborative partnerships among local public health departments, commercial Realtors and homeowners through regional and statewide initiatives.
- Efforts to enhance information management systems and outreach activities to the public on health benefits and threats resulting from best and worst practices.
- The establishment of financial support mechanisms for homes that need to replace a well or septic system.
- The development of a statewide sanitary code that addresses the contamination of our rivers, lakes, streams and groundwater, so long as the statewide code does not restrict counties from establishing greater environmental protections than the state requires. Different types of geology and soils should be considered when formulating the statewide code practices.
- Proper funding and/or adequate financing mechanisms for the separation of storm and sanitary sewers.
- A county's right to initiate a point of sale ordinance.

# RECYCLING

## MAC supports:

- Comprehensive recycling initiatives that focus on integrating the participation of the residential, commercial and industrial sectors through regional and statewide initiatives.
- The continuation of county recycling revenue generation via market development and state funding sufficient to support recycling initiatives.
- State legislative incentives to reduce waste via improved packaging designs, the ability to purchase "long-life" products, the creation of products with recycled materials and incentives for developing strategies for obsolescence that may be warranted.
- The cost-effective expansion of non-carbonated bottle recycling.
- Changes to the distribution of escheat monies going through the Renew Michigan Fund to support county recycling at a substantially greater amount than current funding levels.

## HOUSEHOLD HAZARDOUS WASTE (HHW) PROGRAMS

## MAC supports:

• Sustained funding for collections, collection facilities and HHW disposal.

• Regulations regarding hazardous waste collection, storage and disposal or recycling that are founded upon environmentally and scientifically sound standards, thereby sustaining the highest degree of public health and safety.

# HAZARDOUS WASTE MANAGEMENT MAC supports:

• Adoption of a policy that deep well injection be proven environmentally safe before it is utilized: ensuring that the well does not leach into any surrounding waters, and that waste derived from the injection is disposed of in accordance with US EPA standards. WATER RESOURCES

- State laws and policies on pollution prevention strategies that reduce waste and neutralize the toxicity of hazardous waste.
- Adequate and sustainable state funds and grants to county health departments with Watershed, Beach and Surface (water) monitoring programs.
- The reauthorization of the Michigan Groundwater Stewardship Program, funded through assessments on nitrate fertilizers and pesticides, to provide technical assistance, cost-sharing funds and research.
- Michigan's collaboration with other Great Lakes states, the National Association of Counties and Canadian provinces to protect the Great Lakes and prevent the diversion and redistribution of Great Lakes waters outside their basins.
- The creation of a public body, similar to the previously existing Water Resources Commission, with policy-making authority in water quality and resource issues.
- Legislation that maintains consistent conservation standards for Michigan's groundwater resources.
- Reasonable soil erosion control, sedimentation control and watershed management, provided all mandated activities are fully funded and sustained by the state.
- The regulation of, testing for and remediation of problem chemicals, such as PFAS. The costs involved should not be borne by counties.
- Funding by the state, or responsible polluters, to test private wells for PFAS chemicals that are not currently being tested under MPART (Michigan PFAS Action Response Team) testing guidelines.
- The continued development of blue trails (waterways utilized for outdoor recreation) that bolster county economic development.
- Legislation that would require polluters to pay for the cleanup of their pollution in aquifers to drinking water standards.
- Specifically defined 'navigable waters' definition, similar to the 2015 WOTUS rule definitions, that do not include local streets, gutters, and human-made ditches in that definition.

# LOW-LEVEL RADIOACTIVE WASTE (LLRW)

#### MAC supports:

- Amending the federal 1980 Low Level Radioactive Waste Policy Act to:
  - o limit the number of LLRW sites to three nationwide;
  - exclude from the definition of LLRW those substances that remain hazardous for more than 100 years; and
  - deregulate below regulatory concern (BRC) radioactive waste and provide for its disposal in municipal solid waste landfills or incinerators.
- A policy that the siting criteria of PA 204 of 1987 should allow a county interested in locating a LLRW facility within its borders to seek a waiver of specific criteria.
- A policy that all surrounding jurisdictions to the facility/site and citizens are included in the process.
- A policy to require full compensation and environmental agreements be reached before the community is asked to make a firm commitment, plus a countywide referendum to authorize the signing of final agreements.

# **SCRAP TIRE MANAGEMENT**

# MAC supports

- Legislation to create a tire deposit law that would encourage proper disposal activities for used tires that are similar to the bottle depositlaw.
- The utilization of Act 51 money and/or state general fund dollars to expand the use of rubberized asphalt for roads and other public facilities as an alternative to scrapping tires.
- Legislation that addresses scrap tire disposal challenges that contribute to mosquito abatement and fire control efforts.

# **ENVIRONMENTAL EDUCATION**

## MAC supports:

- Primary and secondary school curricula on how natural aquatic and land environments function; and how human beings can manage behavior and ecosystems to live sustainably and improve their communities for future generations.
- Initiatives by MSU Extension, conservation districts, recycling centers and other stakeholders to develop resources to better inform communities on environmental topics.

# AIR POLLUTION

- Holding point-source polluters responsible for their practices.
- State laws, policies and federal regulatory authorities subjecting all jurisdictions to federal corrective actions or penalties for non-locally generated air pollution.

#### LAND USE/PLANNING

#### MAC supports:

- Local governments having, with the caveat of recognizing private property rights, the resources necessary for sustainable growth management.
- Land preservation resources that don't encourage urban sprawl or indiscriminate land use that threaten the environment.
- Effective growth management initiatives and tools.
- The development of a more comprehensive statutory framework to enable counties to address problems associated with residential and commercial development of rural areas; the loss of agricultural and forest resources; the costs of infrastructure; and the social conflicts at the residential/agricultural interface.
- County parks and green spaces are strongly correlated with better public health, and state funding should be available to increase the county's public outreach to residents regarding the benefit of parks.

## CONSERVATION DISTRICTS (SHARED WITH AG. & TOURISM)

#### MAC supports:

• State funding of local Conservation Districts and Michigan State University Extension so that they may assist with the promotion of sustainable agricultural practices and natural resources.

## FARMLAND PRESERVATION (SHARED WITH AG & TOURISM)

## MAC supports:

- Permanently preserving agricultural land, including, but not limited to, the Purchase of Development Rights (PDR) Program.
- An increase in sustainable State funding methods for initiatives that will make significant annual preservations of farmlands.
- Michigan Agriculture Environmental Assurance Program (MAEAP) certification as a component of the preservation of farmland.

## CONCENTRATED ANIMAL FEEDING OPERATIONS (CAFOs) (SHARED WITH AG & TOURISM)

## MAC supports:

• Consistent enforcement of current regulations and permit requirements for CAFOs. All CAFOs should be working towards MAEAP certification.

## **RENEWABLE ENERGY**

#### MAC supports:

• The statewide development of sustainable, renewable energy resources, energy conservation programs and the removal of regulatory obstacles.

## **INVASIVE SPECIES & PEST INFESTATION**

## MAC supports:

- The development of sustainable plans to identify, prevent, reduce and eliminate invasive species in Michigan.
- Collaborative action by the federal government and Great Lakes states to prevent further entry of invasive species into the Great Lakes (e.g., Asian Carp).

# STATE LAND MANAGEMENT

#### MAC supports:

• The use of good, reasonable, and proper state land management policies by the Michigan Department of Natural Resources (DNR) and the requirement that the DNR work closely with counties and other units of local government on land management issues.

#### MAC opposes:

• Any state-owned purchases, sales, land transfers or exchanges without approval of the boards of commissioners or affected counties.

## MINING AND SEVERED MINERAL RIGHTS

#### MAC supports:

- Efforts to develop legislation that will protect the mineral rights of surface or subsurface (i.e., property) owner(s) from improper seizure, including mineral rights registration and activity notification.
- A policy that any proposed state changes to taxes for mining shall not result in any loss of local revenues or local authority.
- Legislation that will require oil and gas drillers to pay impact fees to counties, cities, villages, and townships across the state.

#### TIMBER MANAGEMENT (SHARED WITH AG & TOURISM)

## MAC supports:

- State and federal timber management standards that provide for maximum yield, the highest timber quality and reforestation.
- Preservation of wildlife habitats.

## ENVIRONMENTAL HEALTH

## MAC supports:

• Full state funding or provision for reasonable cost recovery for county health department Environmental Health Division activities carried out on behalf of the state.

- Full state or federal funding for non-community well monitoring and testing.
- State and federal funding for a coordinated state/local initiative to combat the harmful effects of PFAS in groundwater.

#### ENERGY RELIABILITY AND SAFETY

#### MAC supports:

• A robust analysis of possible methods to safely transport and provide necessary energy sources to meet Michigan's needs.

## **HIGH WATER/SHORELINE EROSION**

- Coordination of resources with pertinent state and federal departments such as the US Army Corps, US EPA, Department of Environment, Great Lakes, and Energy (EGLE), National Weather Service, Michigan State Police, and others.
- Funding from the state to offset losses to public infrastructure.
- EGLE quickly providing private property owners with permits to safely and properly protect their property from shoreline erosion damages.