

Opioid Settlement Funds: Assessing Challenges

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Michigan Association of Counties



Session Overview

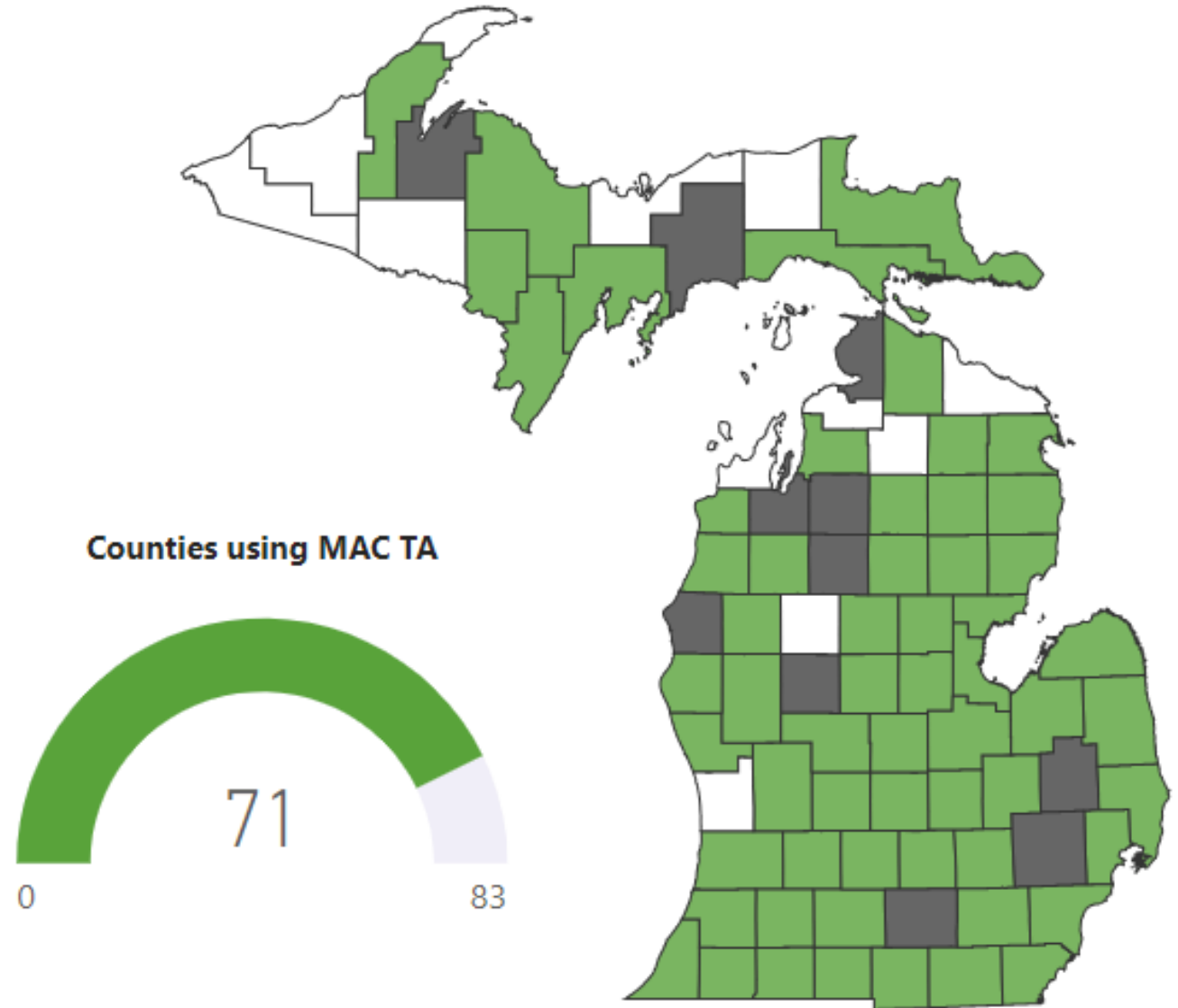
- Technical Assistance Offerings & Utilization
- MAC Annual Opioid Settlement Reporting Survey Results
- Addressing Challenges
- Transparency
- Assessing Impact
- Questions

Technical Assistance Offerings & Utilization

Engagement

Map of MAC Technical Assistance Engagement

Engagement type ● Engaged ● Information Request None



Support Provided

- **243 technical assistance requests since November 2022**
- **Over 500 unique users on the Opioid Settlement Resource Center website monthly**

- Strategic planning
- Steering committee development and guidance
- Ongoing meeting attendance and advising
- Request for proposals and spend plan development
- Meeting facilitation
- Workplan and process development
- Analysis and assessment
- Transparency and optics
- Meeting facilitation and administrative support
- *25% of counties referred for additional free technical assistance for community assessments

- Please reach out with any technical assistance requests
 - Can meet any and all needs through MAC and external providers at no cost
 - If you are unsure of what needs may be, consultations are suggested

Michigan Opioid Settlement Funds Toolkit: A Guide for Local Spending

The Michigan Opioid Settlement Funds Toolkit: A Guide for Local Spending is a roadmap for local governments to assist with planning for, and utilization of, opioid settlement funds.

The toolkit is intended to provide direction on process and linkage to existing resources provided by local and national entities and to assist with creation of targeted efforts from any starting place.

Four overarching steps:

- 1.) Stakeholder Engagement
- 2.) Data Gathering
- 3.) Determine Process Moving Forward
- 4.) Monitoring & Accountability

Michigan Opioid Settlement Funds Toolkit

A Guide for Local Spending

— January 2023

Templates & Tools

- **Webinars**
 - [Voices of Lived Experience: Meaningful Engagement & Effective Uses of Opioid Settlement Funds](#)
 - [Overdose Data in Our Backyard: Resource and Collaboration for Opioid Settlement Spending](#)
- **Planning**
 - Planning Worksheet Template ([PDF](#)) ([Word](#))
 - Steering Committee Development and Tips for Processing Requests for Funds Guidance Document ([PDF](#))
 - Steering Committee Creation Resolution Template ([PDF](#)) ([Word](#))
 - Opioid Settlement Work Plan Template ([PDF](#)) ([Excel](#))
- **Spending**
 - Spending Plan Template ([PDF](#)) ([Excel](#))
 - Request for Proposals Review Committee and Oversight Committee Creation Resolution Template ([PDF](#))([Word](#))
 - Request for Proposals and Associated Budget Template ([PDF](#)) ([Word](#)) ([Excel](#))
 - Request for Proposals Scoring Template ([PDF](#)) ([Excel](#))
 - Vendor/Contractor Agreement ([PDF](#)) ([Word](#))
 - Pass-through Entity Agreement ([PDF](#)) ([Word](#))
- **Transparency**
 - Annual Report Template ([PDF](#)) ([Word](#))
 - Public-facing Planning Process Document ([PDF](#)) ([Word](#))
- **General**
 - PowerPoint Presentation Template (July 2023) ([PDF](#)) ([PowerPoint](#))
 - Overdose Awareness Day and Recovery Month Proclamation (August 31 and September) ([PDF](#)) ([Word](#))

MAC Opioid Settlement Resource Library

Explores principles and tracking, evidence-based and promising practices, local government tools, legal resources, equity resources, other toolkits and reports and additional opportunities for funding.

Evidence-based and Promising Practices

Resource	Resource Type	Link
<ul style="list-style-type: none"> • Rand – Strategies 	Report	https://www.rand.org/health-care/centers/optic/tools/fund-allocation.html
<ul style="list-style-type: none"> • Evidence Based Strategies for the Abatement of Harms 	Report	TheOpioidEbatement-v3.pdf (Iac.org)
<ul style="list-style-type: none"> • Johns Hopkins – Preparing to Spend 	Report	https://americanhealth.jhu.edu/news/preparing-states-and-local-governments-opioid-settlement-money
<ul style="list-style-type: none"> • Milbank – Pack – Optimizing Funds 	Report	https://www.milbank.org/quarterly/articles/maximizing-public-benefit-from-opioid-settlement-resources/
<ul style="list-style-type: none"> • O’Neill Institute – Maximizing Impact 	Report	https://oneill.law.georgetown.edu/projects/maximizing-the-impact-of-opioid-litigation-settlements/
<ul style="list-style-type: none"> • Evidence-based Strategies – CDC 	Report	https://www.cdc.gov/drugoverdose/pdf/pubs/2018-evidence-based-strategies.pdf
<ul style="list-style-type: none"> • Evidence-based Strategy Research 	Journal Article	https://www.ncbi.nlm.nih.gov/books/NBK458653/
<ul style="list-style-type: none"> • AMA – Toolkit for Patient Care 	Toolkit	https://www.manatt.com/Manatt/media/Documents/Articles/AMA-Toolkit-Resources-January-2022_f_FOR-WEB.pdf
<ul style="list-style-type: none"> • UMich – Strategies & TA 	Toolkit	https://www.mha.org/Issues-Advocacy/Opioid-Epidemic/#Keystone
<ul style="list-style-type: none"> • MSU – Resource Center 	Toolkit	https://mcrh.msu.edu/resources/opioid-resources
<ul style="list-style-type: none"> • LAPP – Performance Measures for MAT in Correctional Settings 	Toolkit	https://legislativeanalysis.org/performance-measures-for-medication-assisted-treatment-in-correctional-settings-performance-measures-for-medication-assisted-treatment-in-correctional-settings-a-framework-for-implementation/
<ul style="list-style-type: none"> • LAPP – Peer Support Services in Justice and Public Safety Settings 	Toolkit	https://legislativeanalysis.org/peer-support-services-in-justice-and-public-safety-settings-a-planning-and-implementation-toolkit/

Estimated Funds

MAC Dashboard

- Estimated Totals by County

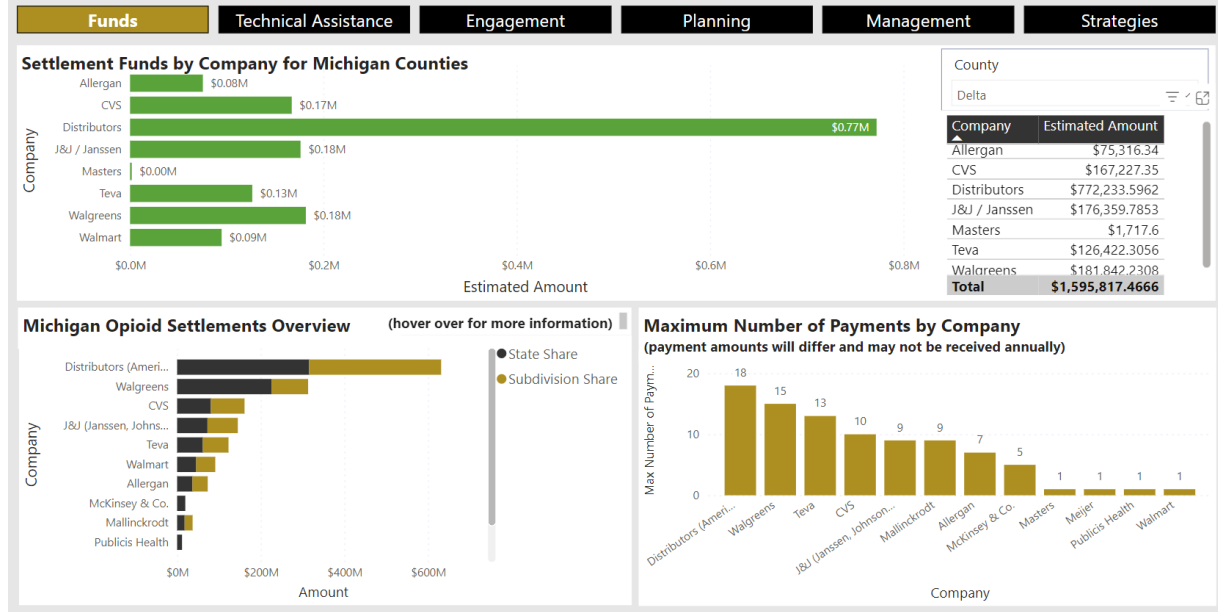
Michigan Department of Attorney General - Opioid Settlement Payment Estimator

- *Estimated annual amounts
- Estimated state, county, city, and township funds

MAC Opioid Settlement: Home Page



Funds provided are estimates and are subject to change



Michigan Department of Attorney General Opioid Settlement Payment Estimator

Introduction and Information

The worksheets below provide estimates of opioid settlement funding. These numbers are intended to provide guidance to Michigan governments for opioid settlement payments--they are only estimates. Payment information is provided for both local governments and the State of Michigan.

Payment schedules and information are estimates as well, and are subject to the logistical requirements of the settlements.

Where a number is listed in red, it is intended to be negative. Where a number is listed in black, it is intended to be positive. A negative number does not mean that local government needs to repay anything.

Each worksheet is password protected to prevent accidents. The password for each sheet is: aqNs@c%hA1

If you have a question regarding this spreadsheet or the numbers within it, please contact Assistant Attorney General Matt Walker at WalkerM30@michigan.gov or 517-335-7632.

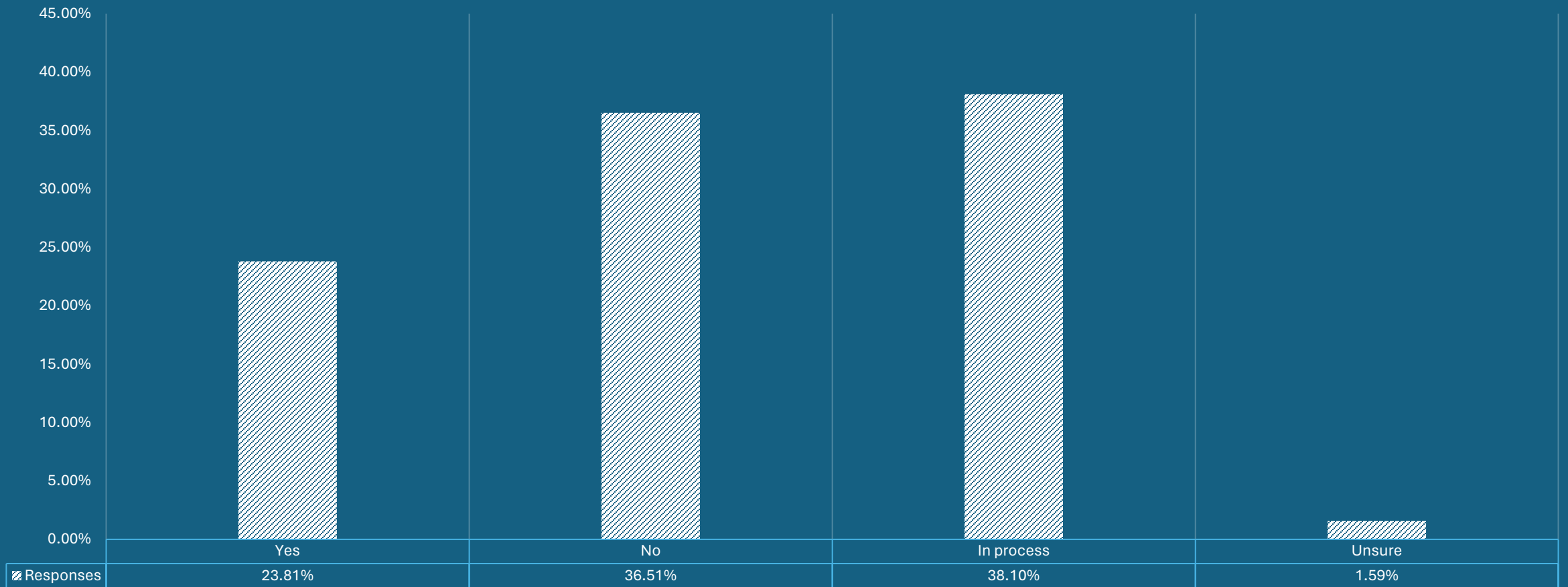
Spreadsheet Last Revised 2/23/2024.

Annual Opioid Settlement Reporting Survey

Annual Opioid Settlement Reporting Survey

*Did your county determine an average annual amount for spending?

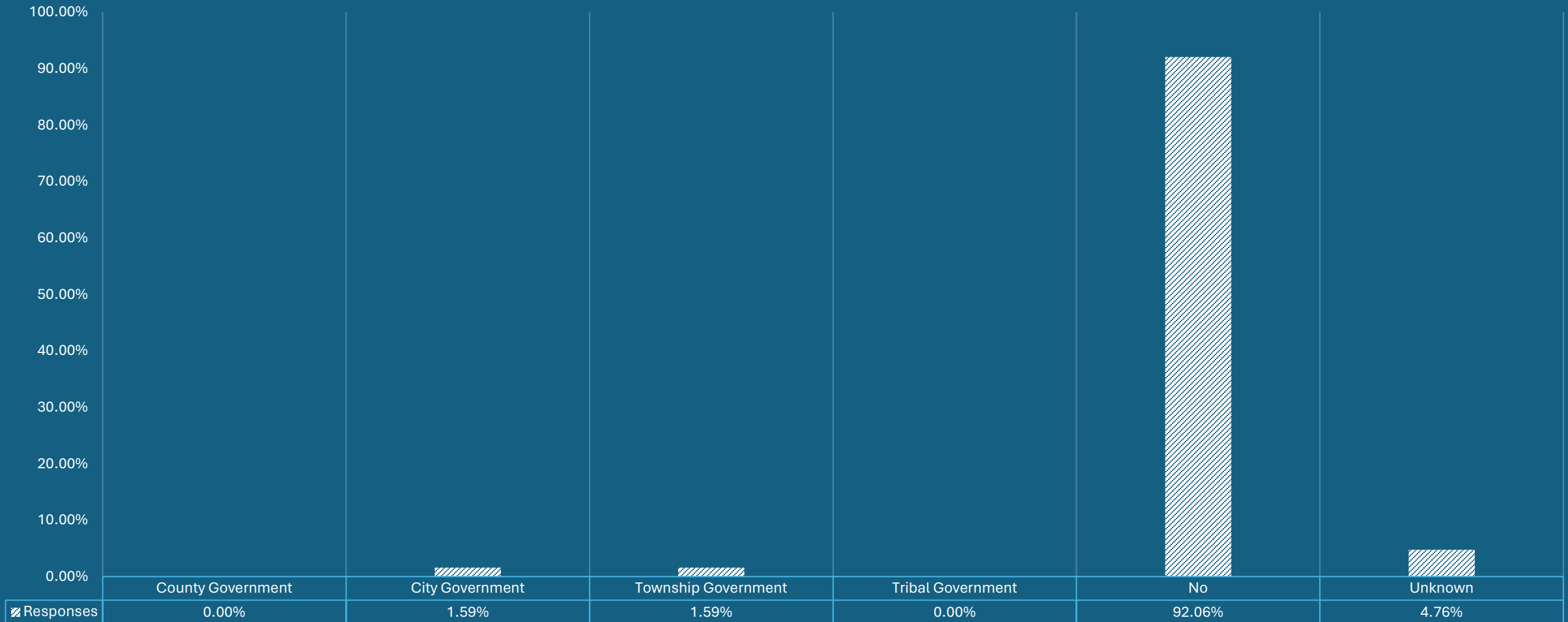
▨ Responses



Annual Opioid Settlement Reporting Survey

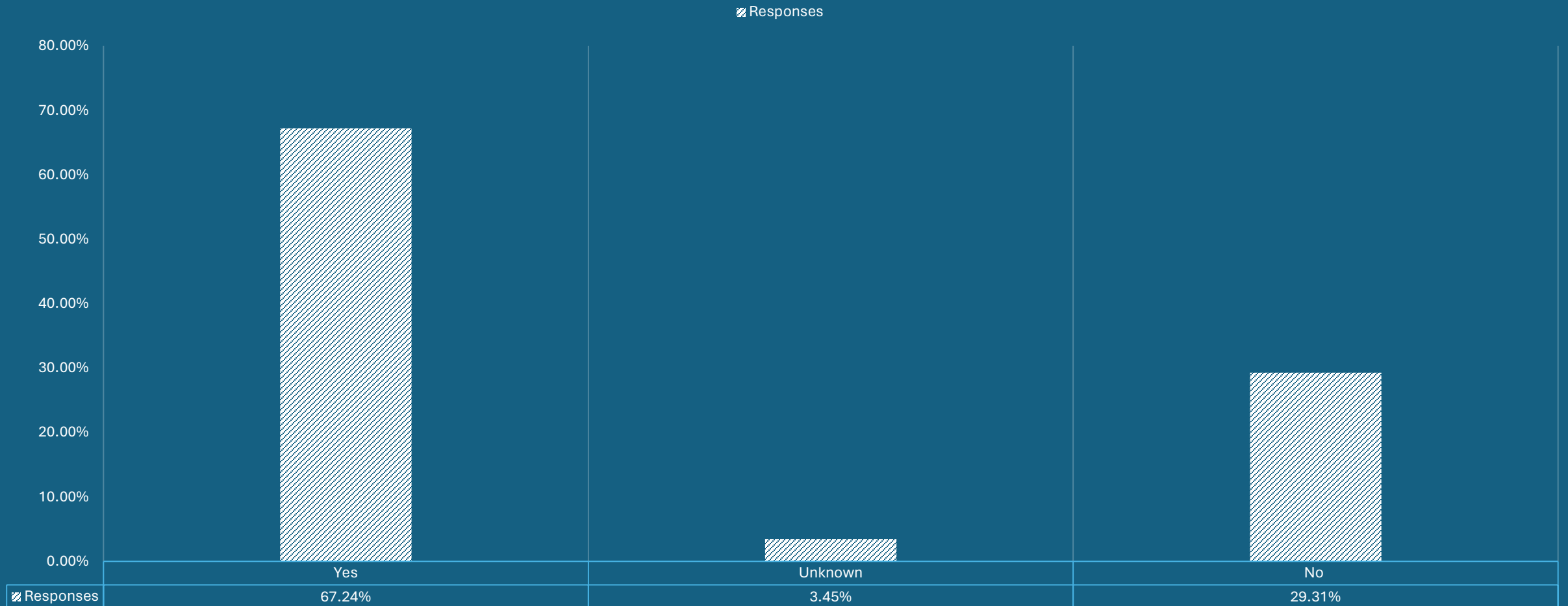
*Did you combine funds with another government? (Check all that apply)

▣ Responses



Annual Opioid Settlement Reporting Survey

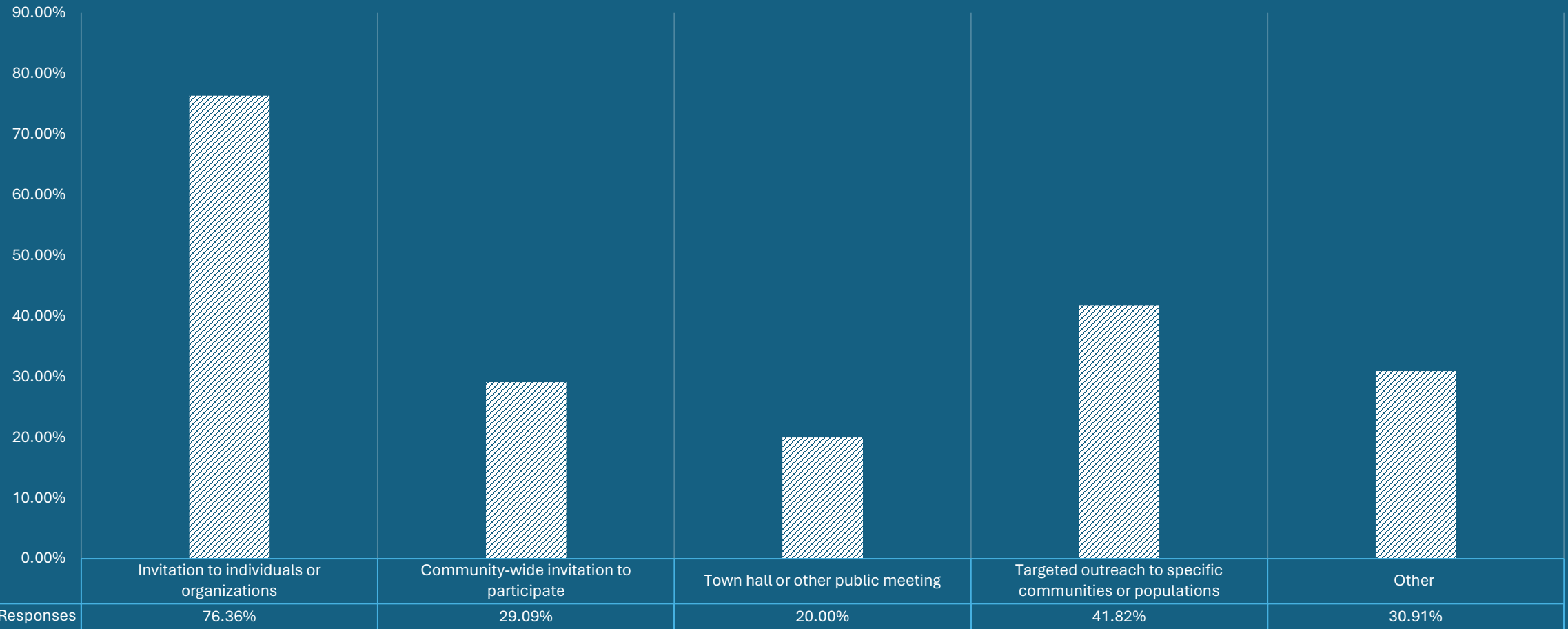
*Did your county involve the community in a process for identifying strengths, barriers, and priorities (public survey, needs assessment, strategic planning, etc.)?



Annual Opioid Settlement Reporting Survey

*How were community stakeholders engaged? (Check all that apply)

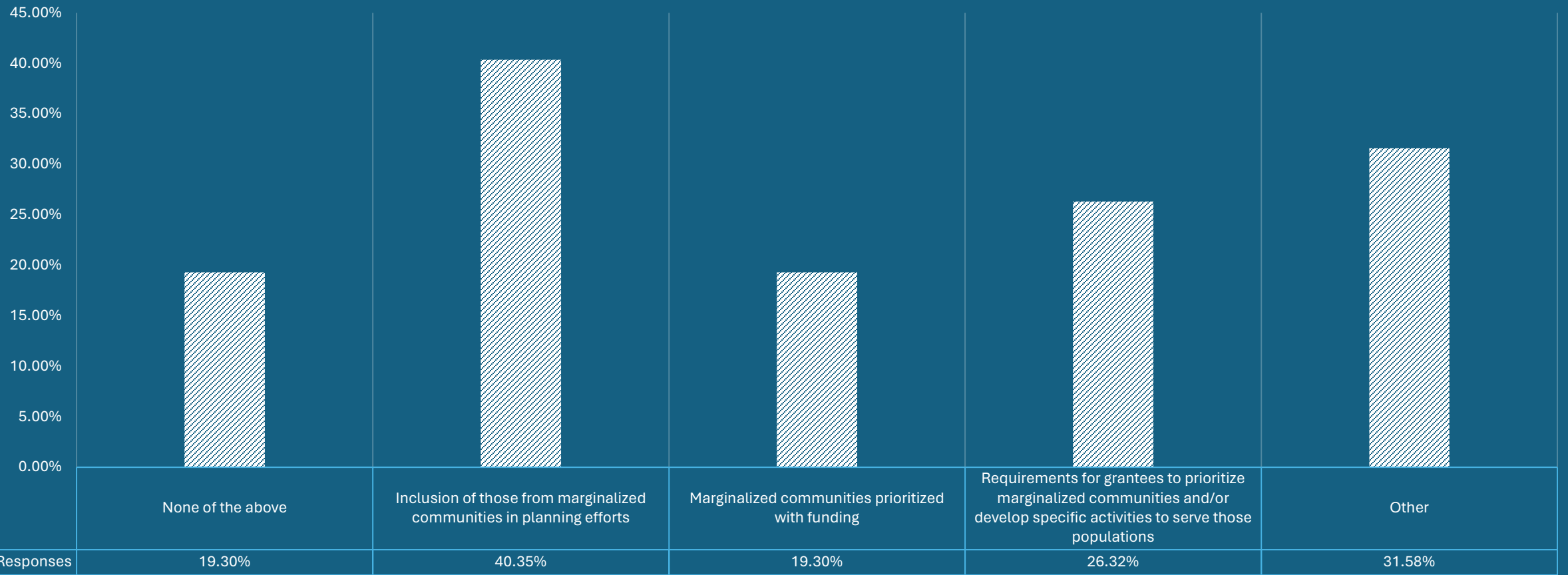
▣ Responses



Annual Opioid Settlement Reporting Survey

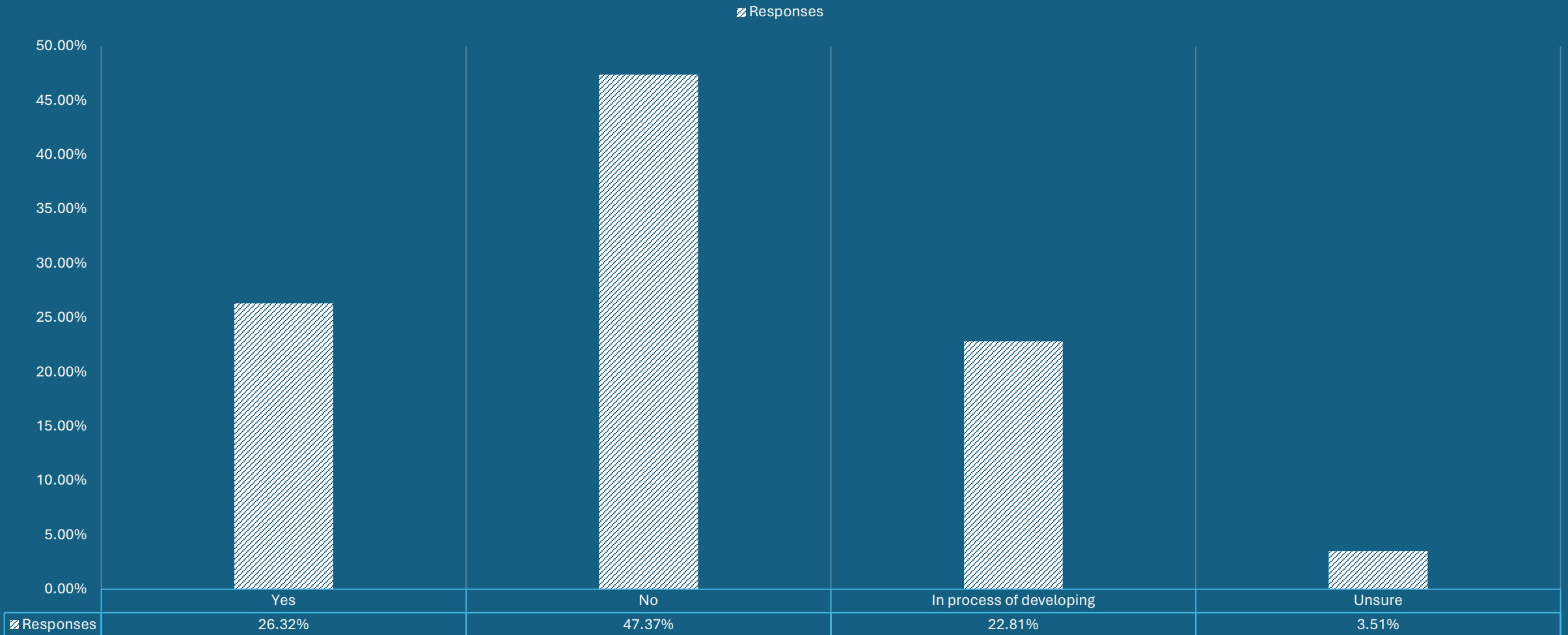
*How was consideration given to ensure funds reached those most profoundly impacted by the overdose crisis (i.e., marginalized communities)? (Check all that apply)

▨ Responses



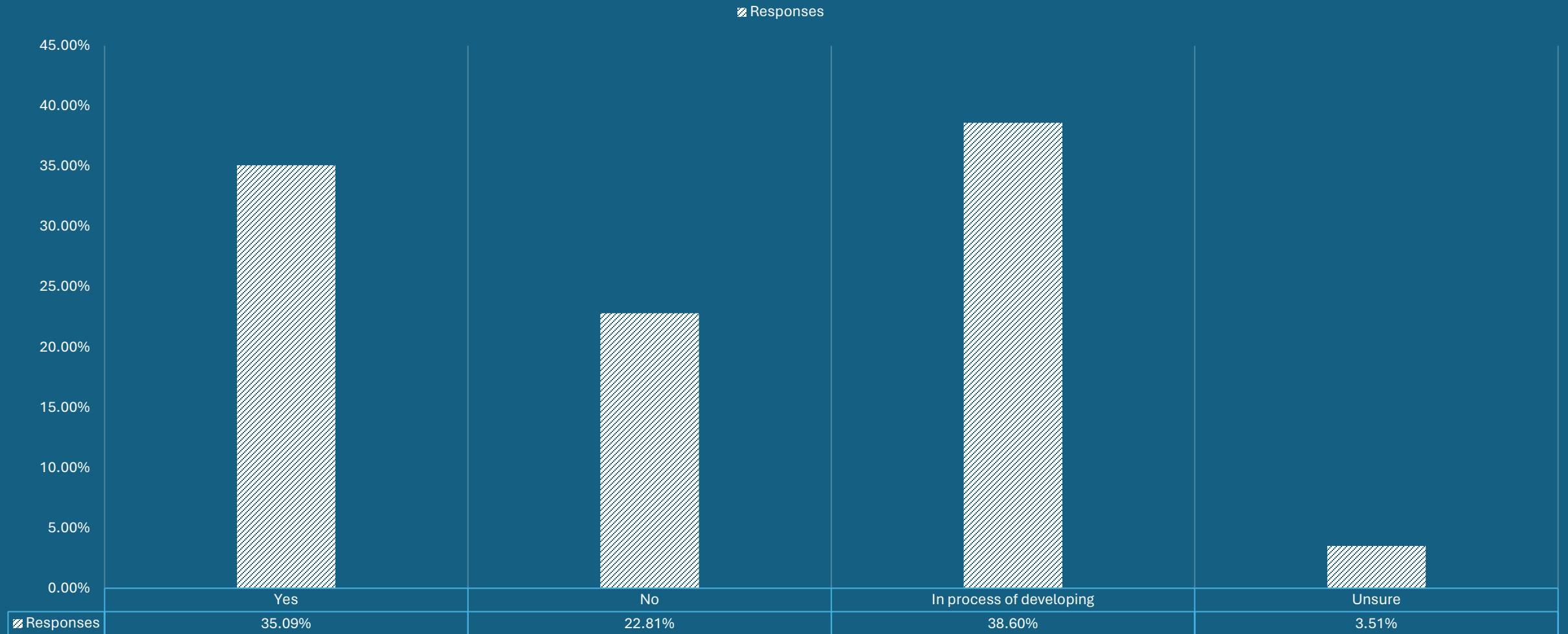
Annual Opioid Settlement Reporting Survey

*Did your county have a plan for investing settlement funds for the previous calendar year?



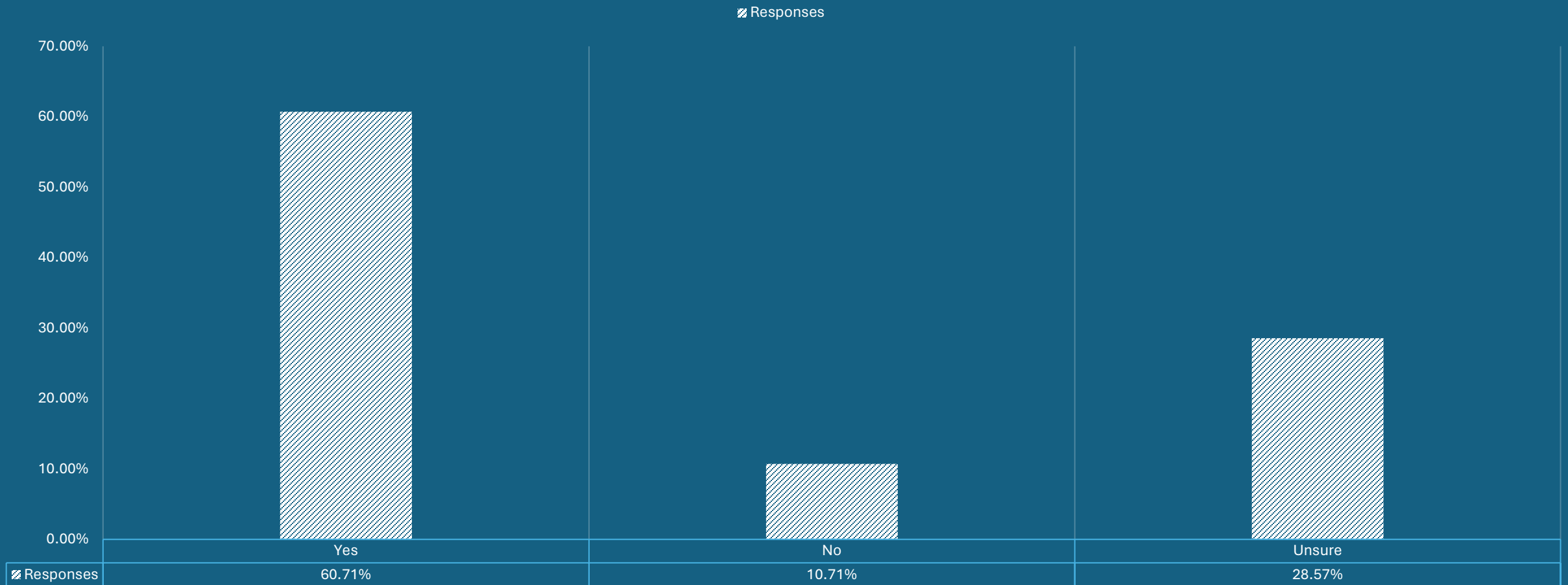
Annual Opioid Settlement Reporting Survey

*Does your county have a plan for investing settlement funds for the current calendar year?



Annual Opioid Settlement Reporting Survey

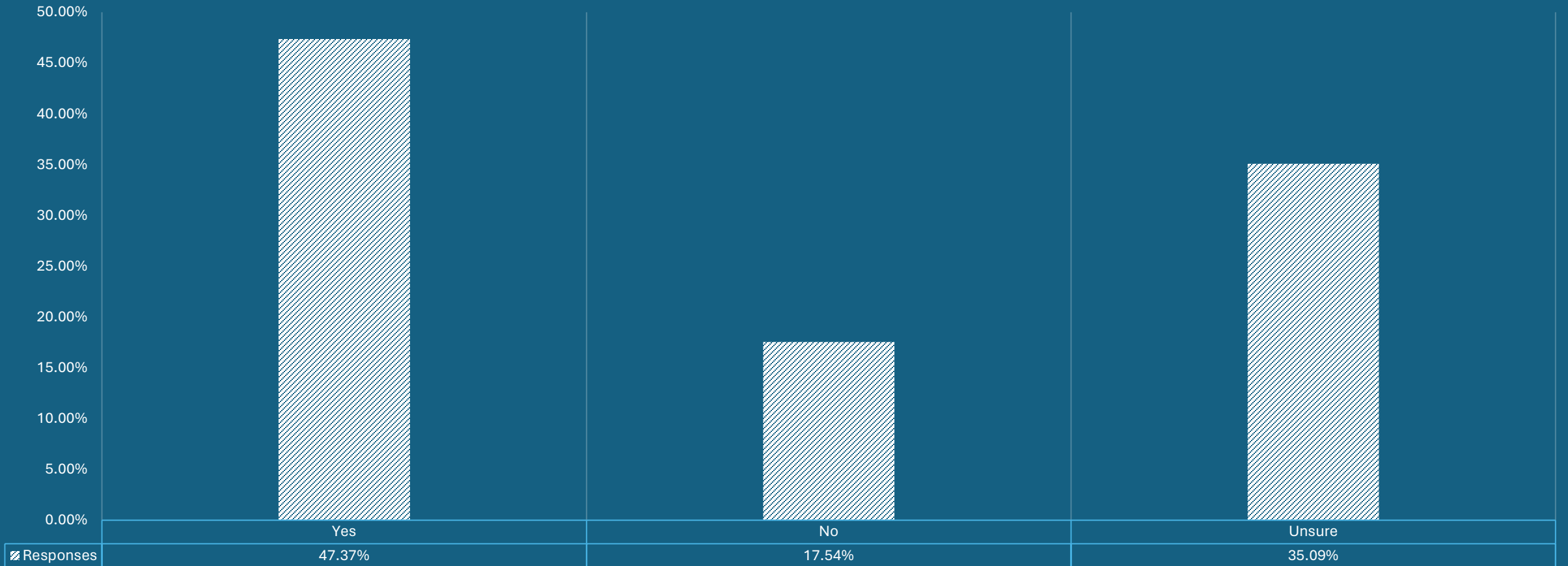
*Did your county require, or plan to require, those receiving funds to report on activities and outcomes associated with the use of settlement funds?



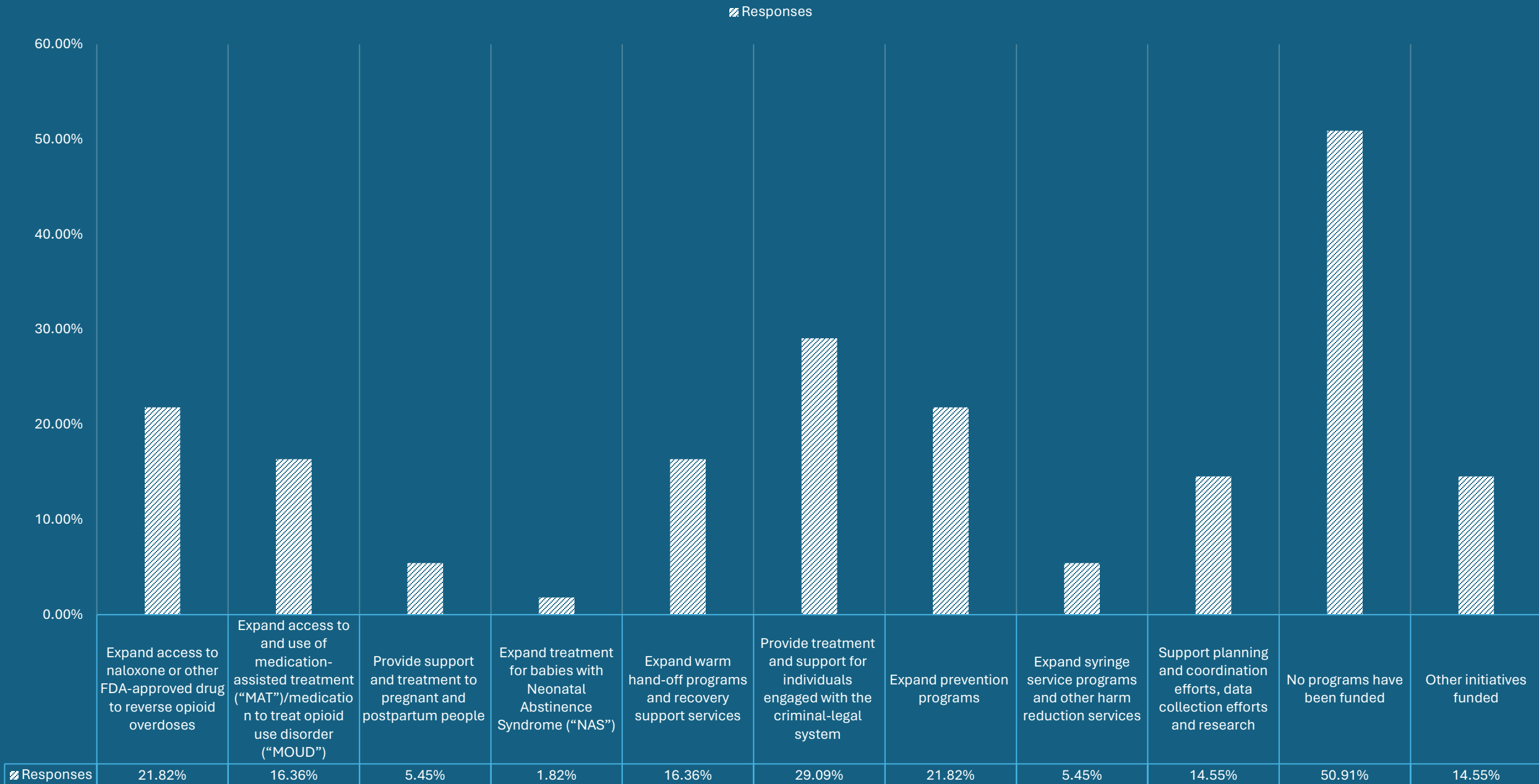
Annual Opioid Settlement Reporting Survey

*Does your county have a plan for identifying outcomes associated with use of settlement funds?

▨ Responses



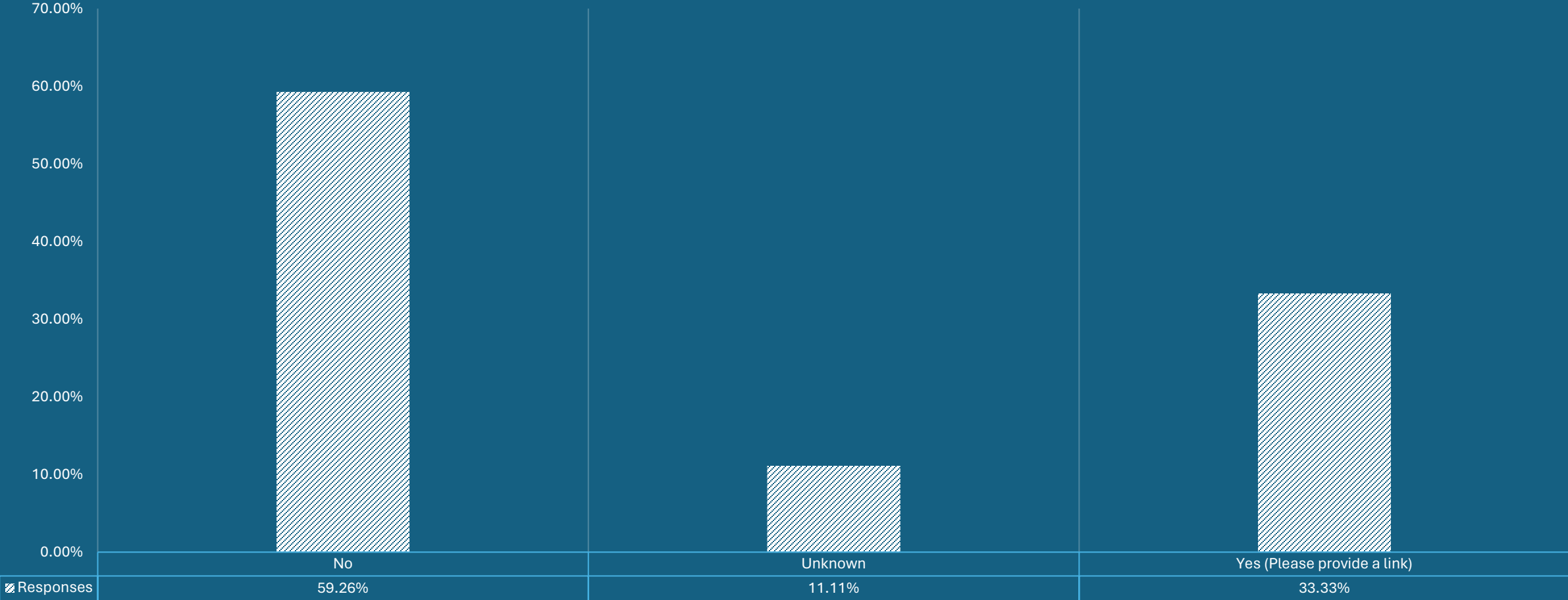
*Which strategies did your county fund during the previous calendar year? (Check all that apply)



Annual Opioid Settlement Reporting Survey

Does your county have publicly accessible information around planning efforts and/or use of opioid settlement funds?

▣ Responses



Addressing Challenges

Challenges

- Working in a space with little previous content knowledge, understanding nuances, need for content expertise
- Balancing urgency and thoughtful planning
- Understanding public perceptions of funds, planning processes, and expenditures, allowable uses (Exhibit E)
- Formalizing processes
- Flexibility (timelines, stakeholder engagement, spending plans, monitoring, etc.)
- Local providers with minimal administrative resources

Challenges

- Length of time associated with planning efforts
 - Critical nature of beginning work
 - Whole new functional area for County government
 - More money in local substance use/treatment programs than agencies have ever had. Local competition for the funds.
- Capacity for planning for, and administration of, funds
- Prioritization without conducting community assessments
- RFP Review Committees
 - Conflicts of interest and subject matter expertise
 - Committee member awareness of substance use language, evidence-based strategies, RFP process, scoring process and guidelines, and budgeting
 - Reading level consideration

Discussion

- What additional challenges have you faced?
- How have addressed these and other challenges?
- What supports do you feel are needed?
- What has been the level of support from Board of Commissioners?

Transparency

County Opioid Settlement Websites

- Barry County – Substance Use Task Force
 - <https://www.barrycountysatf.com/opioid-settlement.html>
- Berrien County – County Health Department
 - <https://www.berriencounty.org/1902/Opioid-Settlement-Task-Force>
- Calhoun County – County Administration
 - https://www.calhouncountymi.gov/departments/finance/opioid_settlement_funds.php
- Cass County – County Administration
 - <https://www.casscountymi.org/1574/Opioid-Settlement-Funds>
- Eaton County – County Administration & Regional Health Department
 - <https://eatoncounty.org/1268/Substance-Use-and-Misuse>
- Lenawee County – County Administration
 - <https://www.lenawee.mi.us/1089/Lenawee-County-Opioid-Action-Plan>
- Monroe County – County Administration
 - <https://www.co.monroe.mi.us/854/Monroe-County-Opioid-Settlement-Informat>

MONROE COUNTY OPIOID SETTLEMENT INFORMATION

Monroe Opioid Strategic Plan Year 1

- [Monroe Opioid Strategic Plan](#)
- [Monroe County Use of Funds Plan 2-2023](#)
- [Monroe County Plan of Implementation 2-2023](#)
- [Monroe County Plan of Implementation 9-2023](#)

Community Resources

- [Monroe County Substance Use Disorder Guide](#)
- [Opioid Educational PPT Handbook](#)
- [Drug Overdose Crisis First Responder Training Event 1](#)
- [Drug Overdose Crisis General Public Training Event 2](#)
- [knowmoremonroe.com](#)

Monroe Opioid Strategic Plan Year 2

- [Monroe County Use of Funds Plan Year 2](#)
- [Monroe County Plan of Implementation 3-2024](#)

Funding Resources

- [MSA Exhibit E Permissible Abatement Expenditures](#)
- [Opioid Settlement Fund Org Chart](#)
- [Monroe County Opioid Plan Loop](#)

Examples

Monroe County

Examples

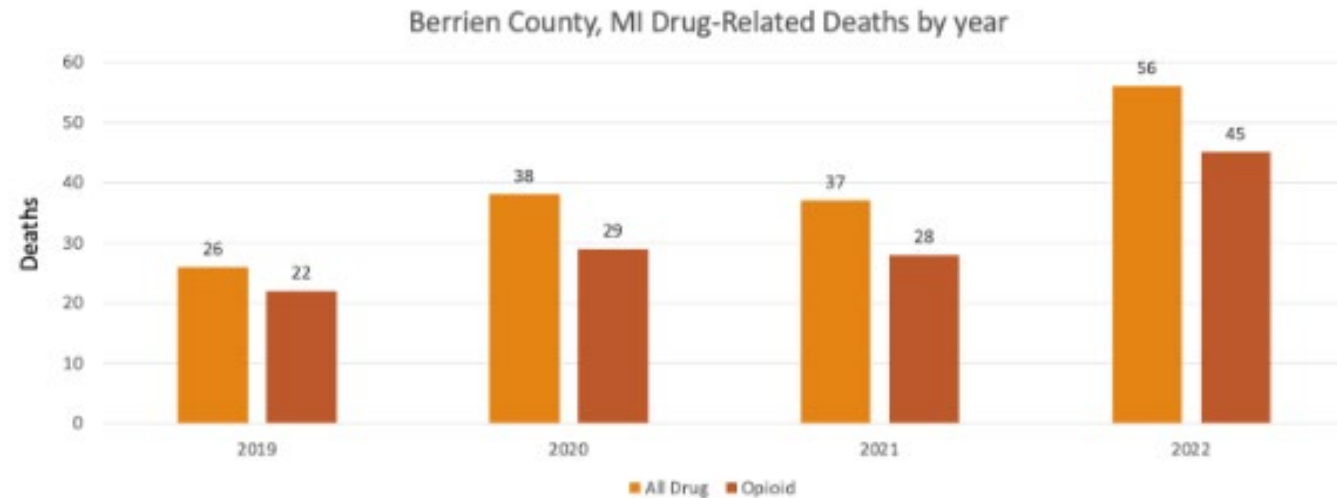
Berrien County

MEETING NOTES

- [May 17 agenda](#)
- [May 31 agenda](#)
- [June 14 agenda](#)
- [June 27 agenda](#)
- [July 12 agenda](#)
- [July 26 agenda](#)
- [August 9 agenda](#)
- [August 23 agenda](#)
- [September 6 agenda](#)
- [Progress report](#)

TIMELINE

- **May-September 2023:** Convene the taskforce – Currently meeting twice monthly.
- **September 2023:** Present strategic plan and system of maintenance to Berrien County Board of Commissioners.
- **October-December 2023:** Receive approval with review by the Board of Health.
- **January 2024:** Begin Request for Proposal process.
- **March 2024:** Funds distribution begins.



Opioid Settlement Funds

Funding Plan

Application

Questions

cassopioidsettlementfunds@cassco.org

Examples

Cass County

Background

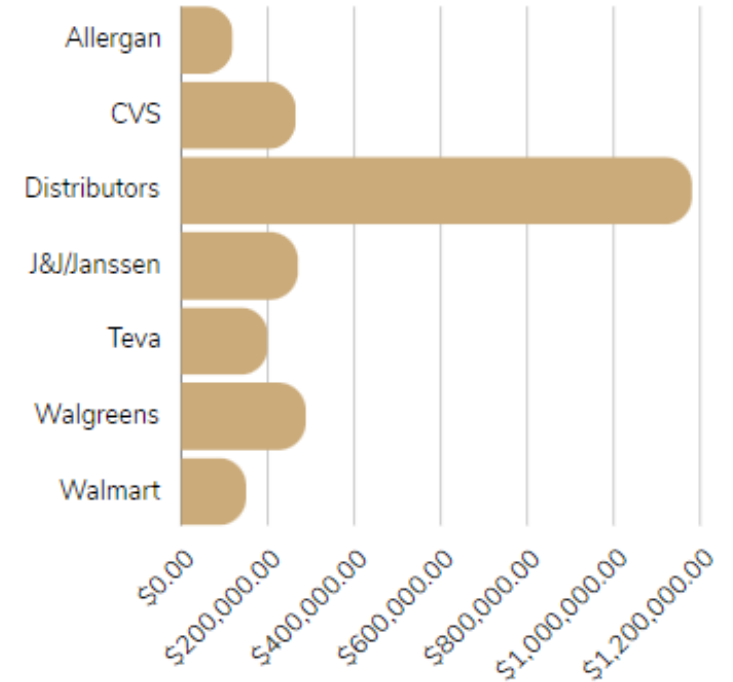
In 2021, a \$26 billion nationwide settlement was reached to resolve all Opioids litigation brought by states and local political subdivisions against the three largest pharmaceutical distributors: McKesson, Cardinal Health and AmerisourceBergen ("Distributors"), and manufacturer Janssen Pharmaceuticals, Inc. and its parent company Johnson & Johnson (collectively, "J&J").

The state of Michigan is slated to receive nearly \$800 million over 18 years. Fifty percent of the settlement amount will be sent directly to county and local governments. The national agreement also requires significant industry changes that will help prevent this type of crisis from ever happening again.

A [state-subdivision agreement](#) between the state of Michigan and local government directs how opioid settlement funds are distributed. All 83 counties in Michigan signed on to this agreement.

In 2022, additional settlements with pharmacies and manufacturers were announced, including CVS, Walgreens, Walmart, Allergan and Teva. Sign-on for settlements with CVS, Walmart, Allergan and Teva are completed in Michigan, but payments have not yet begun. These four settlements are expected to bring in around \$450 million to Michigan. The Walgreens national settlement will bring about \$175 million into the state to be divided equally between state and local governments, payments have not started. The associated [state-subdivision agreement](#) outlines how funds are to be distributed. The state will also receive an additional \$138 million from an additional settlement with Walgreens over 18 years.

Fund Allocation to Cass County



Total Estimated Amount Allocated to Cass County

\$2,474,410.915

Examples

Barry County

Taking Action

At Barry County Substance Abuse Task Force, we have engaged the assistance of the Technical Advisor for Opioid Settlement Funds Planning and Capacity Building with the Michigan Association of Counties (MAC), to facilitate our guiding principles and to help us further develop our action plans and committee efforts.

We will work in partnership with other local community partners to develop a long-term, countywide strategy to address substance use in the county, which will also be used to guide recommendations for the use of the Barry County Opioid Settlement Funds. The plan will demonstrate actionable steps that can be taken across sectors and fields to identify local needs and address community priorities with full transparency. We will ensure a long-term investment in evidence-based programs and plans to address this public health epidemic over time.

5 Guiding Principles

- Principle 1: Spend The Money to Save Lives
- Principle 2: Evidence Based Spending
- Principle 3: Invest in Youth
- Principle 4: Focus on Inequality
- Principle 5: Transparency

Contact Us

Community members are encouraged to reach out with questions, concerns, or feedback regarding the Barry County Opioid Settlement Funds.

State Settlement Resources

- Opioid Settlements (michigan.gov)
- Opioids-Settlement-Spend-Plan-Overview.pdf (michigan.gov)
- 2023_Opioids_Settlement_Planning_Template.pdf (michigan.gov)
- Opioid Advisory Commission
- Opioid Settlement Resource Center - The Michigan Association of Counties (micounties.org)
- Exhibit-E-Final-Distributor-Settlement-Agreement-8-11-21.pdf (attorneygeneral.gov)

National Settlement Resources

- National Opioids Settlement (nationalopioidsettlement.com)
- Principles for the Use of Funds from the Opioid Litigation | JHSPH
- Opioid Solutions Center | National Association of Counties (naco.org)



BE THE CHANGE

Examples

Calhoun County Opioid Settlement Funds

The County is undertaking a transparent and open approach to developing a spending plan for our \$11 Million in opioid settlement funds, which will be received over the next 18 years. We anticipate both internal County deployment and some appropriation of funds to community partners.

Calhoun County has engaged the assistance of the Technical Advisor for Opioid Settlement Funds Planning and Capacity Building with the Michigan Association of Counties (MAC), Amy Dolinky, to facilitate our Steering Committee's efforts to develop our plans, to be approved by the County Board of Commissioners. [Click here for the latest Steering Committee roster.](#)

Past actions:

Information was shared on the National Opioid Settlements and the County's plans with the internal Countywide leadership group on Sept. 21 and with the Calhoun County Opioid Coalition on Sept. 27.

Spending Plans:

The Steering Committee will assist with the development of the County's spending plan.

[Calhoun County Opioid Spending Plan \(February 2024\)](#)

[Calhoun County Planning Process Document \(January 2024\)](#)

Steering Committee Meetings

The Calhoun County Opioid Settlement Steering Committee will meet monthly to develop the County's strategic spending plan for the best use of these restricted funds.

Meeting Materials

Discussion

- What does transparency mean or look like in your county?
- What are some of the concerns around transparency?
- When did your community start planning for transparency?
- What has the feedback been in your community related to transparency?

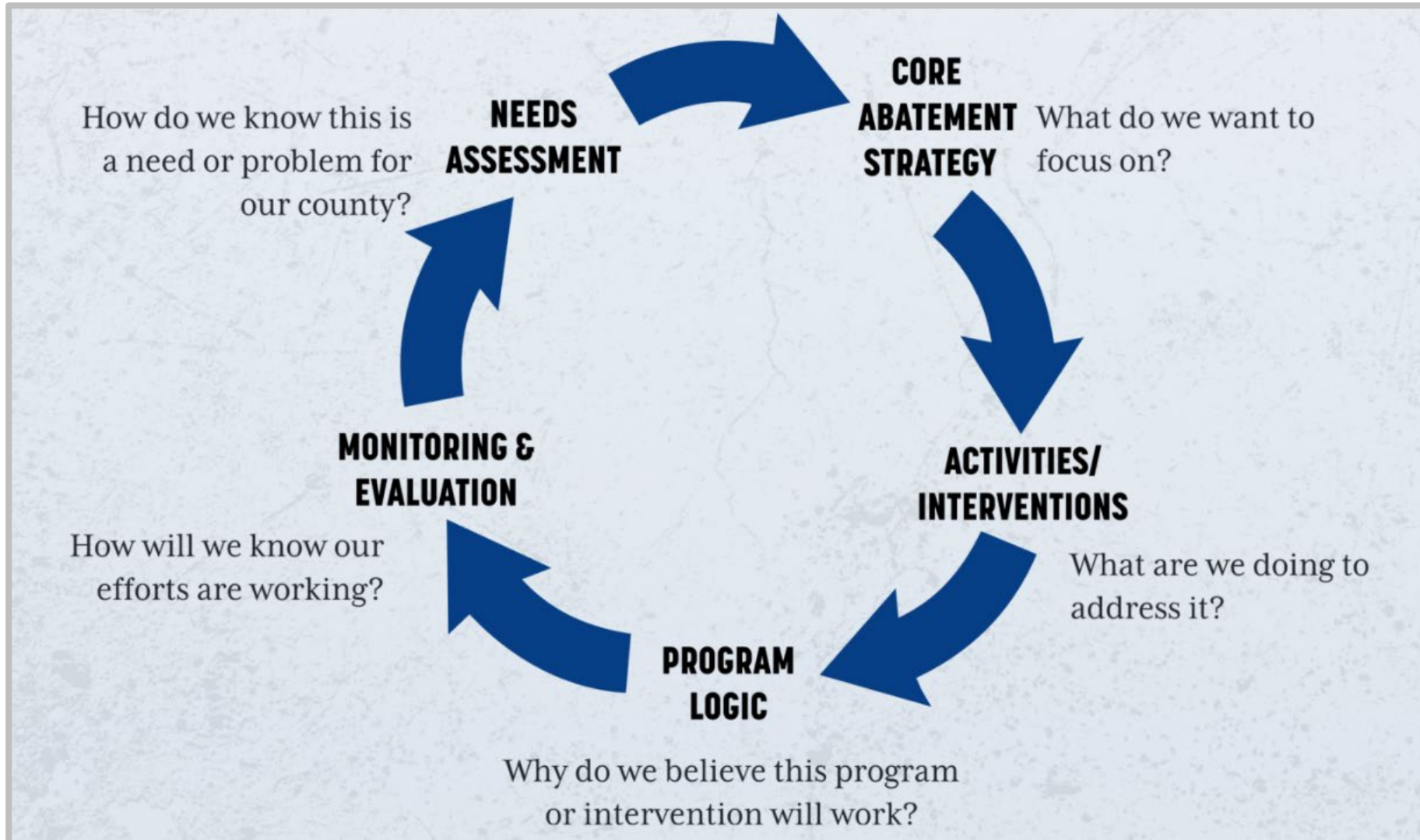
Assessing Impact

Opioid Settlement Principles Resource and Indicators (OSPRI)

- **Interactive Online Tool**

- Tool to monitor strategies funded with opioid settlement funds to address the drug overdose crisis and improve public health outcomes in the community
- Assists in determining indicators related to the priorities and needs determined by local governments
- Allow for understanding of the effectiveness of, and improved ability to report on, outcomes associated with investments
- OSPRI was developed by a working group from Vital Strategies and Johns Hopkins Bloomberg School of Public Health with additional contributions from Pew Charitable Trusts, Shatterproof, the CDC Foundation, and the National Association of Counties.

Opioid Settlement Principles Resource and Indicators (OSPRI)



Opioid Settlement Principles Resource and Indicators

STEP 1

Where to start:

Upon entering the tool, the user is prompted to select either a **Core Abatement Strategy** that the jurisdiction plans to pursue in order to address one of its priorities or a **Key Performance Question**, a question that the user or community may be asking about the particular priority such as, “Are we improving access to medications for opioid use disorder?”

STEP 2

Narrow your parameters:

The user may also choose to filter the indicators by **setting** (where the user intends for an activity or intervention to be implemented) or by area of the **opioid response continuum** (prevention, harm reduction, treatment, or recovery).

STEP 3

Tailor your results:

Next, the user can further refine the list of indicators based on how specific their planned response is. The user can continue to explore the range of possible activities or interventions, and the corresponding indicators by selecting a different **Core Abatement Strategy**, **Key Performance Question**, **Setting** or **Continuum**, all of which remain as filters the user can select in order to tailor the resulting table to the needs of the local community.

STEP 4

Align with your priorities:

OSPRI will display a range of possible activities or interventions that are known to be effective in reducing overdose risks along with a list of corresponding indicators in a table below the selection. These indicators serve as suggestions to the user about what to 'track' or monitor when a specific activity or intervention is implemented.

OSPRI also offers suggested data tips including where to find the data and a tooltip of how to calculate the indicator.

STEP 5

Use your results:

Once the user has created a custom table based on your responses, OSPRI offers a curated list of indicators that can be used to monitor opioid settlement investments. These indicators can be used to communicate reporting expectations to grantees that receive settlement funding. Jurisdictions can include these indicators in Requests For Proposals (RFPs) and listed in grant awards/contracts as what grantees must report to account for their activities.

OSPRI offers a print function so that the user can share the output with other stakeholders who are working to reduce overdose risks in their community.

Opioid Settlement Principles Resource and Indicators

Opioid Settlement Principles Resource and Indicators (OSPRI)

The strategy my jurisdiction is using is:	What are you hoping to change?
SELECT STRATEGY ▼	SELECT QUESTION ▼
SELECT CONTINUUM ▼	SELECT SETTING ▼

Opioid Settlement Principles Resource and Indicators

Indicators For: Schools

SELECT COLUMNS TO DISPLAY

INDICATOR

CORE ABATEMENT STRATEGY

KEY PERFORMANCE QUESTION

CONTINUUM

SETTING

POSSIBLE ACTIVITIES

INDICATOR	CORE ABATEMENT STRATEGY	KEY PERFORMANCE QUESTION	CONTINUUM	SETTING	POSSIBLE ACTIVITIES
<p>Number of schools implementing curricula that meet the evidence-based criteria</p> <p>DATA TIPS</p>	Enrich prevention strategies	Are we preventing people from developing opioid use disorders?	Primary Prevention	Schools	School-based youth prevention programs
<p>Percent of schools implementing curricula that using evidence-based criteria</p> <p>DATA TIPS</p>	Enrich prevention strategies	Are we preventing people from developing opioid use disorders?	Primary Prevention	Schools	School-based youth prevention programs
<p>Number of youth who are exposed to evidence-based prevention programs annually</p> <p>DATA TIPS</p>	Enrich prevention strategies	Are we preventing people from developing opioid use disorders?	Primary Prevention	Schools	School-based youth prevention programs
<p>Percent of youth who are exposed to evidence-based prevention programs annually</p> <p>DATA TIPS</p>	Enrich prevention strategies	Are we preventing people from developing opioid use disorders?	Primary Prevention	Schools	School-based youth prevention programs

Discussion

- Has evaluation or assessing impact been discussed in your county?
- How have you addressed or planned to address the impact of expenditures?
- Do you anticipate making any changes to your process based on feedback and evaluation?
- What additional supports are needed?

Questions

Thank you

Amy Dolinky, MPPA

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Funds Planning and Capacity Building

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[MAC Opioid Settlement Resource Center](#)

MAC
MICHIGAN ASSOCIATION OF COUNTIES